

Message Text

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51

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 NEA-10 CIAE-00 PM-07 INR-10 L-03

NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15 TRSE-00

SAJ-01 SS-20 NSC-07 DODE-00 ACDA-19 CU-04 OIC-04 EB-11

SCI-06 NIC-01 DRC-01 /168 W
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R 291014Z APR 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 8336

INFO AMEMBASSY BELGRADE

USMISSION BERLINE

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

USMISSION GENEVA

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USMISSAON NATO

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY WARSAW

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GENEVA FOR USDEL CSCE

E.O. 11652: N/A

TAGS: PFOR, UR

SUBJ: CSCE: AUTHORITATIVE NEW TIMES COMMENTARY

SETS OUT SOVIET POSITIONS

1. SUMMARY. LONG AND AUTHORITATIVE NEW TIMES COMMENTARY

ON CSCE HAILS AGREEMENT ON INVIOABILITY OF FRONTIERS,

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IMPUGNS WESTERN MOTIVES ON CONFIDENCE- BUILDING MEASURES,

DISMISSES SWISS PROPOSAL ON DISPUTE SETTLEMENT, PRESSES FOR INCLUSION OF MFN IN ECONOMIC SECTION, RESTATES SOVIET POSITION ON PREAMBLE TO BASKET THREE (BUT DOES NOT SAY SOCIALIST COUNTRIES WILL INSIST ON THAT POSITION), URGES CREATION OF PERMANENT ORGAN (WITH FLEXIBILITY AS TO ITS FORM), AND IS SILENT ON THIRD STAGE SUMMIT. WHILE ARTICLE SETS OUT A NEGOTIATOR'S POSITION IN FAIRLY HARD TERMS, IT DOES NOT CLOSE THE DOOR TO A COMPROMISE ON THE CRITICAL ISSUE OF THE BASKET THREE PREAMBLE. END SUMMARY.

2. COMMENTARY (NEW TIMES APRIL 26) IS BY "M. LVOV," WHO WE HAVE LITTLE DOUBT IS NONE OTHER THAN LEV MENDELYEVICH, DEPUTY CHIEF OF SOVIET CSCE DELEGATION. ARTICLE IS MOST DETAILED TO APPEAR IN SOVIET PRESS SINCE SECOND PHASE BEGAN, AND IS CLEARLY INTENDED AS A STAGE-SETTER FOR THE RETURN TO WORK IN GENEVA. "LVOV" BEGINS BY PUTTING CSCE IN HISTORICAL CONTEXT, CITING 1966 WARSAW PACE APPEAL, THEN PROCEEDS TO ITEM-BY-ITEM ANALYSIS OF ISSUES.

3. INVIOABILITY OF FRONTIERS. THIS IS HAILED AS THE MOST SIGNIFICANT ACHIEVEMENT OF CONFERENCE SO FAR AND INDEED AS A KEY FACTOR IN STRENGTHENING DETENTE AND MAKING IT IRREVERSIBLE. (EARLIER IN WEEK PRAVDA APRIL 23 PUBLISHED AGREED TEXT ON INVIOABILITY.)

4. CONFIDENCE-BUILDING MEASURES. AUTHOR COMPLAINS THAT CONSIDERATION OF THIS SUBJECT HAS BEEN RETARDED BY "UNREALISTIC, MAXIMALIST" POSITIONS OF A NUMBER OF WESTERN STATES WHO HAVE THOUGHT UP A SPECIAL WORD- "TRANSPARENCY" -- BY WHICH THEY DEFINE THEIR EXCESSIVE AIMS. HE CONCLUDES THAT MUCH MORE SERIOUS EFFORTS ARE REQUIRED IN THIS FIELD..

5. SWISS PROPOSAL ON PEACEFUL SETTLEMENT OF DISPUTES. WHILE NOT QUESTIONING SWISS SINCERITY, AUTHOR ASKS WHO COULD AGREE TO A COMPULSORY SYSTEM OF TURNING OVER ALL DISPUTES BETWEEN STATES TO SUPERNATIONAL ORGANS FOR RESOLUTION.

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6. BASKET TWO. COMMENTATOR IS UPBEAT ON PROGRESS IN ECONOMIC AREA, BUT HE NOTES THAT AGREEMENT IS NOT YET REACHED ON MFN, MOST ESSENTIAL ELEMENT OF BROADENED ECONOMIC COOPERATION. HE DISPARAGES "CERTAIN STATES" WHICH HAVE NOT GIVEN UP EFFORTS TO DISCRIMINATE AGAINST SOCIALIST COUNTRIES.

7. BASKET THREE. "LVOV" BEGINS ON POSITIVE NOTE, CITING SOCIALIST SUPPORT FOR COOPERATION IN HUMANITARIAN AREAS AND NOTING PROGRESS ALREADY ACHIEVED IN EDUCATIONAL AND SCIENTIFIC COOPERATION, IN DISSEMINATION OF ORAL AND WRITTEN INFORMATION (INCLUDING NEWSPAPERS AND MAGAZINES), AND IN FAMILY TIES. BUT THERE REMAIN MANY DIFFICULTIES, STEMMING LARGELY FROM DESIRE OF CERTAIN WESTERN COUNTRIES FOR IDEOLOGICAL PENETRATION. THEY ARE SLOWING UP WORK ON THE PREAMBLE, WHICH MUST CONTAIN THE PRINCIPLED BASIS WITHOUT WHICH THERE CAN BE NO ASSURANCE THAT CONTACTS AND TIES WILL BE DIRECTED TO POSITIVE GOALS. AUTHOR SAYS THAT SOCIALIST COUNTRIES HAVE PROPOSED THAT PREAMBLE CONTAIN LANGUAGE ON NON-INTERFERENCE AND ON RESPECT FOR SOVEREIGNTY, LAWS, AND CUSTOMS. HE STOPS SHORT, HOWEVER, OF SAYING THAT EAST WILL INSIST ON THIS FORMULATION.

8. FOLLOW-ON. HERE "LVOV" CITES PREVAILING CONVICTION IN GENEVA THAT PERMANENT ORGAN SHOULD BE SET UP, "WHETHER IT BE INFORM OF CONSULTATIVE COMMITTEE OR IN SOME OTHER FORM." HE CITES AS ONE OF ITS FUNCTIONS "TO OVERSEE (NABLYUDAT' ZA) COURSE OF IMPLEMENTATION" OF CSCE DECISIONS. INDIRECTLY BY REFERRING TO "DOUBTERS" WHO OPPOSE CREATING AN ORGAN NOW BUT WANT TO RETURN TO QUESTION IN SEVERAL YEARS. HE FINDS IT DIFFICULT TO RECONCILE SUCH AN APPROACH WITH AN INTEREST IN IMPLEMENTING THE RESULTS OF THE CONFERENCE.

9. ARTICLE CONCLUDES WITH DIATRIBE AGAINST UNNAMED FORCES WHO WANT CONFERENCE TO FAIL. CURIOUSLY, "LVOV" SAYS NOTHING ABOUT THE NECESSITY OF HOLDING THIRD LIMITED OFFICIAL USE

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STAGE AT SUMMIT LEVEL.
DUBS

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PRESS COMMENTS, ECONOMIC COOPERATION, FOREIGN POLICY POSITION, NEWSPAPERS
Control Number: n/a
Copy: SINGLE
Draft Date: 29 APR 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974MOSCOW06336
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740101-0579
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t1974046/aaaaaezy.tel
Line Count: 156
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 19 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 APR 2002 by cunninfx>; APPROVED <12 JUN 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: AUTHORITATIVE NEW TIMES COMMENTARY SETS OUT SOVIET POSITIONS
TAGS: PFOR, UR, US, CSCE, NEW TIMES, (MENDELYEVICH, LEV)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005